

the proposed annexation of Poland and Lithuania. They remarked that they were surprised that even the Prussian junkers had such audacity.

"The Germans asked time for consideration and begged that this stage of the negotiations should not be published. The Russians refused to allow this, and left Brest-Litovsk."

Amused by German Terms.

The Russian delegation, upon its return from Brest-Litovsk Tuesday last, before the Council of Commissioners at Petrograd Germany's demands, which caused amazement and the declaration that the Council was not favorable to acceptance. An elaboration of the German position in letters and statements which followed the general statement of terms showed that the Germans held that Poland, Lithuania, Courland, Livonia and Estonia already have defined their position upon the peace terms proposed, and insisted that they shall not vote again.

The Germans also explained, through Hoffman, their demand for an evacuation of Riga, Lithuania and other occupied points until certain that all Russian sanctions peace, for otherwise Germany's committee will consider the Russian offer as a declaration of war.

The Russian delegation, however, did not consider the German declarations to the Bolshevik binding.

Economic Union Planned.

Payvortch's fundamental aim, M. Payvortch added, is to form an economic union between Germany and Russia. The Russian delegation, however, did not consider the German declarations to the Bolshevik binding.

The representatives of Bulgaria and Turkey, the Russian delegate said, are most anxious regarding the economic union with the German delegates, and he believes their attitude will hamper further negotiations.

M. Payvortch said that Germany certainly will demand the evacuation of Mesopotamia, Arabia and Palestine for the freeing of Belgium and occupied French territory, and that the success of the Central Powers in Italy continues, also will demand the return of Tripoli.

The Associated Press, in a despatch from Petrograd, Tuesday, says that M. Kamanoff, a member of the Russian delegation to Brest-Litovsk, reported to the Council of Soldiers and Workmen's Delegates that the German terms were acceptable in their present form and "have not been discussed."

Tenton Terms Summarized.

The German terms were in substance as follows:

Articles I and II treat with the ending of a state of war, evacuation of occupied territory and exceptions to the latter provision in the cases of Poland, Lithuania, Courland, Livonia and Estonia.

Article III—Treaties and agreements in force before the war are to become effective if not directly in conflict with changes resulting from the war. Each party is obligated to fulfill its obligations under the treaties and agreements in force before the war, to inform the other which of the treaties and agreements will not again become effective.

Article IV—Each of the contracting parties will not discriminate against the other, merchant ships or goods of the other.

Article V—The parties agree that with the conclusion of peace economic war shall cease. During the time necessary for the restoration of relations there may be a temporary trade, but the relations as to imports are not to be of a too burdensome extent and high taxes or duties upon imports shall not be levied.

Article VI—The parties agree that an organization shall be effected by mutual commissions to be formed as soon as possible.

Article VII—Instead of the commercial treaty of navigation of 1894-1904, which is abrogated, a new treaty will accord new conditions.

Article VIII—The parties will grant one another during the last twenty years the rights of the most favored nation in questions of commerce and navigation. (This clause is apparently that carried out by Germany in the case of Russia in London and sent by cable on December 31).

Article IX—Russia agrees that the administration of the Danube will be entrusted to a European Danube commission with a membership from the countries bordering on the Danube and Black Sea. Above the Danube, the administration is to be in the hands of the countries bordering the river.

Article X—Military laws limiting the private rights of Germans in Russia are abolished.

Article XI—The contracting parties are not to demand payment of war expenditures, nor for the cost of the war, this provision including regulations.

Article XII—Each party is to pay for damage done within its limits during the war by acts against international law with regard to the subjects of other parties, in particular their diplomatic and consular representatives, as affecting their life, health or property. The amount is to be fixed by mixed commissions with neutral chairs.

Article XIII—Prisoners of war who are invalids are to be immediately repatriated. The exchange of other prisoners is to be made as soon as possible, the times to be fixed by a German-Russian commission.

Article XIV—Civilian subjects interned or exiled are to be immediately released and sent home without cost to them.

Article XV—Russian subjects of German descent, particularly German colonists, may within ten years emigrate to Germany, with the right to liquidate or transfer their property.

Article XVI—Merchants of any of the contracting parties who were in ports of any other party at the beginning of the war and also vessels as prizes which have not yet been adjudged, are to be returned, or if that be impossible, to be paid for.

Article XVII—The contracting parties are to be resumed as soon as possible.

RUPTURE IS BELIEVED.

British Think Bolshevik Regime May Not Betray Russia.

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LONDON, Jan. 2.—The British Foreign Office announced today that it is not alarmed as to the possibility of a rupture of the peace negotiations at Brest-Litovsk have been broken off, but the authorities seem disposed to believe the despatches on the subject substantially correct.

Particular stress seems laid by the Foreign Office on the effort to give the impression that the British Government is convinced of the sincerity of the present Russian regime and believes it unwilling to betray Russia into German hands, but it is equally convinced that it is incapable of effective action toward maintaining Russian honor and military strength.

All advice, official and unofficial, au-

thoritatively prove that disintegration is continuing in Russia. It seems certain that reconstruction will not begin for a long time, probably for years, or at any rate the country will not even approximate a national existence for some time.

Russia clearly saw in the German demand upon the provinces a thinly veiled attempt to divide the country and result in the establishing of German domination in important parts of Russia's territory, permitting ultimate German domination of the economic and social life of practically all the former empire.

BERLIN DEBATES PEACE.

Press Disagrees on Accepting Terms Russia Proposes.

Special Cable Despatch to The Sun.

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AMSTERDAM, Jan. 2.—The Berlin papers in the reviews of the year 1917 emphasize the possibility of peace with Russia. The *Volksbeobachter* says: "The Russian stand is not acceptable and cannot be maintained. Courland, Lithuania and Livonia clearly have declared their intention of seceding from Russia. The Russian therefore must evacuate such portions of these provinces as they hold, even during the period when the negotiations are in progress."

The Telegraph Says.

"We miss in the negotiations at Brest-Litovsk any hint of future disarmament and aspirations tribunals."

The *Zeitung* describes the negotiations as a Trojan horse.

"The Germans," he says, "are not given any guarantee that it will be possible to negotiate with Russia against England, yet have to fulfill the most enormous task ever set before Europe, the liberation of the Continent from British rule."

"We cannot make political plans for the future. Our position is uncertain. We have not strength sufficient to oppose the Russian ultimatum."

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MADDOO WIVES COAL

FULL RIGHT OF WAY

All Other Freight Traffic Made Subordinate to Moving of Fuel.

WATER SHORTAGE HURTS

A Number of Railroads Badly Crippled by Inability to Raise Steam.

Special Despatch to The Sun.

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WASHINGTON, Jan. 2.—The Administration worked rapidly today in its efforts to solve the coal problem. An order was issued giving coal trains the right of way over other freight. The roads were directed to give preference to all coal shipments wherever practicable and to send the fuel forward over the most direct lines.

The proposal to use troops in relieving the situation was made, but no action was taken on that. Big armies of laborers loaned by cities and corporations already are working unloading coal at congested terminals. Locomotives from the West and South, where conditions are not so serious, are to be brought to the East to add to the available motive power.

If Director-General McAdoo accepts a plan of coal allotment and distribution placed before him today by Fuel Administration officials it is the belief of Dr. Garfield that within two weeks the fuel crisis in various parts of the country will have passed and that the demands of every industry and household will be met this year.

A new complication was reported from New York in a shortage of water at New Jersey terminal points. Hundreds of pipes broken by the severe cold of the past few days and the railroads found it difficult to get enough water to meet the needs of the locomotives and to supply steam for machines used in melting frozen coal from cars.

Locomotives Also Fail.

This coupled with reports of reductions in available motive power on Eastern lines due to the failure of some of the older locomotives to develop power gave the new Director-General a typical picture of the fuel troubles which will fall almost daily upon the desks of railroad executives for solution.

For the greater part of the day Mr. McAdoo listened to suggestions and statistics from experts on the coal supply and distribution problems for the Fuel Administration. He had the situation in so far as possible he would take up the matter at a time and place most favorable for meeting it. The cold weather and fuel crisis came almost at the same time, and Mr. McAdoo and his assistants shifted their responsibilities to the shoulders of Mr. McAdoo and his assistants. The new administration has considered the matter and will be expected to give the nation an adequate fuel supply.

Mr. McAdoo announced late this afternoon that he had taken the coal allotment plan of the Fuel Administration under careful advisement and that definitely on or about January 6, he expected to announce it.

Plan of Dr. Garfield.

Just how far Dr. Garfield has gone in his suggestions, Mr. McAdoo is not known. For some time the head of the Fuel Administration has been working out a plan by which the daily output of the mines would be distributed to the States would be allotted to a certain district. The plan involves a guarantee from the railroads that sufficient motive power would be maintained each day to handle the coal and the railroads are asked to submit tables showing shortest routes and time to the various points to which the coal would be consigned.

That part of the plan having to do with meeting the requirements of New York State, Mr. McAdoo said, will be brought up first in today's conferences.

Should this part of the plan be adopted, a first step would be to take the new plan and supply Federal officials with the coal supply and distribution problems for the Fuel Administration. He had the situation in so far as possible he would take up the matter at a time and place most favorable for meeting it. The cold weather and fuel crisis came almost at the same time, and Mr. McAdoo and his assistants shifted their responsibilities to the shoulders of Mr. McAdoo and his assistants. The new administration has considered the matter and will be expected to give the nation an adequate fuel supply.

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